SPECIAL REVENUE FUND: THREE YEAR FORECAST REVENUES AND EXPENDITURES

DESCRIPTION

The Special Revenue Fund accounts for proceeds from revenue sources that legally restrict expenditures to specified purposes. Henrico County's Special Revenue Fund includes the Department of Public Utilities' Solid Waste and Street Lighting operations; Public Works' Watershed and Best Management Practices programs; Schools' Cafeteria Programs; Mental Health; Social Services; State and Federal grants for various educational and County programs; certain aspects of the Economic Development Authority; asset forfeitures; and the Police Metro Aviation Unit. The Special Revenue Fund expenditure budget for FY24 is \$241,779,420, which represents an increase of \$22.5 million, or 10.3%, from the current fiscal year.

ASSUMPTIONS

Revenues:

- School Cafeteria revenues support the operations of all County public school cafeterias. Funding is received from specific State and Federal government grant programs as well as revenues generated by the school lunch program. Receipts for FY24 are estimated at \$28.0 million, which reflects a 9.3 increase over FY23. The FY25 and FY26 revenue estimates reflect projected increases of 1.0 percent based on anticipated growth in cafeteria operations.
- State, Federal and Other Grants revenue funds various programs, principally those related to Education, the Capital Region Workforce Partnership (CRWP), the Community Corrections Services Program (CCP), the Community Development Block Grant (CDBG), and the Virginia Juvenile Community Crime Control Act (VJCCCA). Grant funding for FY24 totals \$81.5 million. In the event additional grant funding is received during the fiscal year, the County will recognize the revenue only after official notification has been received from the State or Federal government. The forecasts for FY25 and FY26 each reflect annual increases in revenues of 1.0 percent.
- o **Solid Waste** revenues support the operation and maintenance of the County's solid waste disposal services. A portion of the funding is user charges from customers who receive County refuse removal service. Revenue is also collected from landfill user fees paid by commercial trash hauling companies and County residents. The cost of providing curbside recycling, bagged leaf collection, neighborhood cleanup, and bulky waste services throughout the County will be funded by a General Fund subsidy to the Solid Waste Fund. The General Fund subsidy for FY24 is \$6,420,909. This amount represents an increase of \$3,049,500, or 90.5%, above the FY23 budget. This growth is due to increases in the county support of recycling efforts. The transfer is projected to remain flat in FY25 and FY2.
- Street Lighting revenues fund the operation and maintenance of the street lighting districts.
 Funding is provided by a specific annual surcharge levied on each property within a streetlight district. Street lighting revenue estimates throughout the forecast period support operating costs of existing streetlights.
- Mental Health revenues are restricted to providing community based mental health, developmental, and substance abuse services to the residents of Henrico, Charles City, and New Kent counties. Budgeted revenues for Mental Health total \$29,881,656 for FY24. State and federal

- revenues are projected to be \$13,502,366 and the estimate for various fee revenues is \$15,213,440. Mental Health grant reserve funding of \$800,000, and \$100,000 of contract revenues from Sheltered Employment, are also anticipated. Additionally, Henrico is budgeted to receive a total of \$265,850 of fee revenues from Charles City and New Kent counties. A 1.0 percent increase in Mental Health revenues is projected for both FY25 and FY26.
- The Police Metro Aviation Unit is a regional multi-jurisdictional effort that includes the City of Richmond, along with Chesterfield and Henrico counties. It is projected that each locality will contribute \$165,832 in FY24, FY25, and FY26. It is anticipated that the State Supreme Court will reimburse the Metro Aviation Unit \$105,000 for costs incurred to extradite prisoners in each year of the forecast period.
- Social Services revenues support an array of community services. Among them are supplemental nutrition, assistance for needy families, medical assistance, protective services, and assistance with foster care and adoption. Additionally, the social service portion of the Children's Services Act (CSA) is funded within this department. The Social Services revenues for FY24 total \$33,594,811, of which \$6,866,310 is directed toward CSA. A 3.0 percent increase in revenues is projected for both FY25 and FY26, based on anticipated increases in State and Federal funding.
- o Best Management Practice (BMP) devices are basins for treating storm water to improve water quality. The Department of Public Works is responsible for the long-term maintenance of BMP devices in single family residential subdivisions within Henrico County. The BMP maintenance fee of \$100 per lot is paid by developers at the time subdivisions are recorded. The Watershed Management Program provides alternatives to construction of BMPs in certain areas.
- **(To) From General Fund** represents local revenues, received by the General Fund and transferred to the Special Revenue Fund. Several State and Federal programs require a commitment of local funds before the locality is eligible to receive grant funds.
 - o FY24 transfer of \$47,602,602 includes the County's contributions in support of the Community Corrections Programs, the Capital Region Workforce Partnership (CRWP), the Special Drug Prosecutor, the Virginia Juvenile Community Crime Control Act (VJCCCA), the State Victim/Witness Program, Schools portion of local CSA costs, the Sports and Entertainment Authority, and the Special Revenue Fund Reserve. The sum of these transfers is \$10,050,542. The remaining transfers are distributed as follows: \$165,832 for the Metro Aviation Unit; \$6,420,909 in support of Solid Waste programs; \$9,900,182 in local support of Social Services; and \$21,065,137 for Mental Health. The total transfer from the General Fund is projected to increase to \$48,833,078 in FY25 and \$50,100,468 in FY26.
- **(To) From Fund Balance** is a reserve, which has accumulated over time from the Solid Waste operations to fund various projects. It is the County's practice to ensure Solid Waste charges are sufficient to cover operating expenditures. Occasionally, operational costs exceed revenues and a use of reserves is required. The budget for FY24 anticipates the use of \$2,747,351 from the Solid Waste Fund balance. The forecast for FY25 and FY26 projects further reductions to the fund balance.
 - o (To) From Street Light Fund Balance is a reserve, accumulated from the operation of the six sanitary districts that have been established for streetlights. There was an addition to this fund balance in FY22 and there is no planned use of the fund balance during the forecast period.

• Expenses:

- o The development of the FY24 Special Revenue Fund budget assumes recurring revenues will support recurring expenditures in future years. Special Revenue Fund resources and requirements are expected to grow at an average rate of 1.6 percent in both FY25 and FY26. The modest growth rate in grant related revenue is predicated on the basis that the potential for renewed Federal and State budgetary constraints may limit substantial increases in grant funding.
- o Ending Special Revenue Fund Balance is the sum of fund balances in all sub-funds, which are expected to remain on June 30th of each of the forecasted fiscal years, within the School Cafeteria Fund, Solid Waste Fund, and Street Light Fund. The State and Federal Grants fund balance and the Economic Development Authority Fund balance are forecasted to be zero in FY23 through FY26. If a balance exists on June 30th, it is the County's policy to carry those funds forward to the next fiscal year.

SPECIAL REVENUE FUND FORECAST

Revenues: School Cafeteria \$ 22,693,936 \$ 25,641,197 \$ 28,013,829 \$ 28,293,967 \$ 28,575,90 State, Federal & Other Grants 89,575,696 79,088,385 81,486,670 82,301,537 83,124,552 Asset Forfeitures 648,237 0 0 0 0 0 Onations 13,397 0 0 0 0 0 Sheriff Commissary Fund 213,387,159 14,337,500 15,260,000 15,002,500 15,565,525 Street Lighting 225,71,566 27,041,481 29,881,656 30,180,473 304,802,277 Metro Aviation/Extradition 2876,25 31,675,365 33,594,811 34,602,655 36,602,755 Opiol Settlement Payments 72,068 897,000 35,834,806 436,668 436,668 Subtotal Revenues 31,272,285 31,675,365 33,594,811 34,602,655 36,607,35 Subtotal Revenues 72,068 897,000 35,240,901 39,700 32,72,603 389,700 32,72,603 389,700 39,72,603 389,700		FY22 Actual	FY23 Original	F24 Forecast	F25 Forecast	F26 Forecast
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Social Services 29,963,873 26,012,373 27,488,720 28,313,382 29,162,783 Watershed/Best Management Practices 72,068 897,000 897,000 897,000 897,000 Total Expenditures \$219,488,070 \$219,235,025 \$241,779,420 \$245,706,244 \$249,666,603 Ending Special Revenue Fund Balance: Schools \$5,956,714						
Watershed/Best Management Practices 72,068 897,000 897,000 897,000 897,000 Total Expenditures \$219,488,070 \$219,235,025 \$241,779,420 \$245,706,244 \$249,666,603 Ending Special Revenue Fund Balance: Schools \$5,956,714 \$5,			_			
Ending Special Revenue Fund Balance: \$ 219,488,070 \$ 219,235,025 \$ 241,779,420 \$ 245,706,244 \$ 249,666,603 Schools \$ 5,956,714 \$						
Ending Special Revenue Fund Balance: Schools \$ 5,956,714 \$ 5,956,714 \$ 5,956,714 \$ 5,956,714 \$ 5,956,714 \$ 5,956,714 \$ 5,956,714 \$ 5,956,714 \$ 5,956,714 \$ 5,956,714 \$ 5,956,714 \$ 5,956,714 \$ 5,956,714 \$ 5,956,714 \$ 5,956,714 \$ 5,956,714 \$ 0 0 </td <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>						
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Schools \$ 5,956,714 \$ 0.00 0	Ending Special Revenue Fund Balance:					
State, Federal & Other Grants, Forfeitures * 45,723,549 0 0 0 0 0 Economic Development Authority ** 0 0 0 0 0 0 Solid Waste 19,325,852 18,774,827 16,027,476 13,137,942 10,155,304 Street Lighting 1,079,348 1,079,348 1,079,348 1,079,348 1,079,348 1,079,348		\$ 5,956,714	\$ 5,956,714	\$ 5,956,714	\$ 5,956,714	\$ 5,956,714
Economic Development Authority ** 0 0 0 0 0 Solid Waste 19,325,852 18,774,827 16,027,476 13,137,942 10,155,304 Street Lighting 1,079,348 1,079,348 1,079,348 1,079,348 1,079,348	State, Federal & Other Grants, Forfeitures *		_		_	
Solid Waste 19,325,852 18,774,827 16,027,476 13,137,942 10,155,304 Street Lighting 1,079,348 1,079,348 1,079,348 1,079,348 1,079,348		0	0	0	0	0
Street Lighting 1,079,348 1,079,348 1,079,348 1,079,348 1,079,348		19,325,852	18,774,827	16,027,476	13,137,942	10,155,304
	Street Lighting	_	1,079,348	1,079,348	1,079,348	1,079,348
	Total Fund Balance	\$ 72,085,463			· .	

^{*} Forecast assumes miscellaneous grant appropriations will be spent by 6/30/23. Any unspent appropriations will be carried forward into FY2022-23.